'Stop the Boats!' Opposition to asylum seekers at Australian elections: Principles or Prejudice?

#### Luke Mansillo

# University of Sydney

## Abstract

I investigate the relationship attitudes towards race and ideological principles have in determining if someone wishes to 'turn back the boats'. I use data from the Australian Election Study and employ latent variables constructed from the general ideological dispositions. They include spending on defence and policing, attitudes towards Asia, immigration, Aboriginal Australians and income distribution. They form three component ideological parts: race, individualism and order. These are employed in a multinominal logistic regression to determine the relationship between attitudes towards asylums seekers and race, controlling for a policy preference for order and individualism.

Presented at the 2015 Australian Political Studies Association (APSA) annual conference at the University of Canberra, 28-30 September 2015

Australian politics for the last two decades has involved racial issues but Australian political science has by and large neglected the role of race in party electoral competition. Australian politics endured a flurry of electoral research with the sudden rise of Pauline Hanson and her start-up One Nation. Research into race and Australian elections turned out to be a false start with One Nation disappearing into electoral irrelevancy. Since the abrupt disappearance from debates within Australian political science, little scholarship has been devoted to the topics. There is a compelling research question in where race as a disruptive ideology component to the Australian party system has gone. Whether race has been subsumed into major party competition since One Nation's demise is a long ignored gap in Australia electoral studies. One Nation has become a footnote revealing little information of the modern Australian party system.

One Nation's electoral relevance to political science has had a precipitous decline in line with its electoral performance since it was established. Its initial shock to the expected stable party system lent to the discovery that racism was key component to Australian ideology (Jackman 1998). One Nation voters were distinguished by their opinions on racial policy issues (Goot and Watson 2001). What is unknown to this point is how racial ideology impacts Australian elections beyond One Nation's demise.

More than a decade ago, Jackman (2003, 282) commented that as One Nation became an irrelevancy and 'border protection a central issue' that there is a compelling research question on racial issues and major party competition (Table 1). Asylum seekers have conspicuously featured in election campaigns (Johnson 2007, 2015, McAllister 2003, Simms 2002, Wanna 2010, Warhurst 2002).

## [Figure 1 about here]

The overt politicisation of the 2001 Tampa incident and the children overboard scandal (Warhurst 2002) through to Tony Abbott's repetitive 2013 sloganeering to 'Stop the Boats' carrying asylum seekers prompt questions (Johnson 2015). These vital descriptive analyses of political activity in election campaigns but lack fallshort of an explanation for this political behaviour. This article posits that race as a component in Australian ideology is key to explain the prominence of asylum seeker politics at recent federal elections.

Jackman (2003, 282) foreshadowed the potential voter realignment along racial issues and the temptation for the Liberal-National Coalition to 'play the race card' given electoral strategy within a compulsory voting system where party identification has an enduring explanation for behaviour which necessitates appeals to present crosscutting issues (Dalton, McAllister, and Wattenberg 2000, Jackman 1998, McAllister 2011, 37).

Johnson (2015, 35) proposes in the 2013 election, Abbott's repetitive slogans was to 'evoke fear and anxiety' towards refugees and 'garner support for tougher border security measures'. This article sets out to empirically test whether these fears and emotions Coalition strategy sought to evoke, according to Johnson, were based on racial prejudice or rather based on other components of conservative ideology.

Politicians have been quick to claim, and legitimise their position to 'stop the boats' within conservative ideology. Kevin Rudd justified the hard-line public policy to process and resettle asylum seekers offshore asserting the Australian government had a responsibility to 'have a robust system of border security and orderly' (Anonymous 2013). In the lead up to the same election, Abbott invoked an implicit unorderliness as a faulty quality of the migration programme: 'If a country cannot control over who enters the country, it is [a] peaceful invasion' (Bourke 2012). Notions of

order in conservative ideology justifies punitiveness in policy along almost Burkian ([1790] 2009) grounds, the preservation and security of a similar future to the present.

Politicians may appeal to voters in terms which are made in purely conservative ideological terms towards maintaining order within the nation. However as race is known to have a central component within Australian ideology this article discerns which components of conservative ideology determines policy preferences on asylum seeker processing and settlement. Following determines whether implicit racial ideology predicts both attitudes towards 'turning back the boats' and whether such ideology is successfully employed in Coalition strategy to encourage Labor partisan defection.

This article presents three models which analyse data from the Australian Election Study (AES).

- The first model tests whether order as an ideological component, when controlling for racial ideology, is a key determinate in producing policy preferences on asylum seekers.
- The second model tests whether racial ideology predicts attitudes towards asylum seeker boat turn backs pooling data from the 2001, 2004, 2010 and 2013 AES.
- The third model tests whether racial ideology predicts Labor partisan defection and affords the Coalition the power to exploit racial ideology within the two-party electoral competition which determines Australian government.

Each model contains measures constructed with principal component analysis using the Kaiser (1958) criterion and based on the operationalisation of an implicit racial ideological measure in the AES by Jackman (1998).

# **Policy Preferences**

There is much negativity in Australian political discourse on asylum seekers (Dunn, Klocker, and Salabay 2007, Every and Augoustinos 2007, Hastie and Augoustinos 2012, Klocker and Dunn 2003, Klocker 2004, Martin 2015, McKay, Thomas, and Kneebone 2012, O'Doherty and Augoustinos 2008, O'Doherty and Lecouteur 2007, Simms 2002). The political rhetoric of many Australian politicians has asserted that order in the migration programme is a chief ideal to strive for (McKay, Thomas, and Kneebone 2012, McKenzie and Hasmath 2013, O'Doherty and Lecouteur 2007). Australian political ideology contains a distinct racial component (Jackman 1998) and there is the distinct possibility that it could be a factor in determining the electorate's policy preferences on issues tainted with race. This is all too pressing a question with significant Australian political psychology that indicates, on some measures, that prejudice is present in the asylum seeker policy debate (Hartley and Pedersen 2007, Pedersen and Hartley 2015).

To discern which component of Australian political ideology – race or order – is most powerful in determining preferences data from the 2013 AES is analysed. Principal component analysis with the Kaiser (1958) criterion is employed to create three components to Australian political ideology (see Table 1). These components are conceptually distinct and relevant to asylum seeker public policy preferences. A racial component along with order and individualism components are extracted to predict policy preferences. Individualism is extracted and controlled for since the measures used to produce the implicit racial ideology component must leave room for a non-racial individualism, a desire for a small state should not be conflated with racial prejudice (Feldman and Huddy 2005).

#### [Table 1 about here]

The three operationalised distinct components to Australian ideology of interest to this analysis have been placed into a multinominal logistic regression. The three ideology components are entered as

linear terms. To discern whether extent to which the order or race components to Australian ideology have power in determining policy preferences they are entered as linear terms along with an interaction effect. The interaction effect is designed to whether an ideological preference for is present only when racial ideology exists. The individualism component is entered to ensure non-racial policy preferences based on ideology are not picked up in the model since the racial component to ideology is constructed from some measures a person with a non-racist ideology would disagree with.

The returned predicted probabilities indicate that racial ideology is a strong predictor of policy preferences on asylum seekers, predicting offshore and onshore settling and processing well.

. Order as an ideological component itself predicts reduced support for offshore processing and settlement

[Figures 2, 3, 4 & 5]

[Table 2]

**Attitudes** 

**Voting Behaviour** 

#### References

- Anonymous. 2013. "Asylum seekers arriving in Australia by boat to be resettled in Papua New Guinea." *ABC News*, 20 July. Accessed 11 October 2015. <a href="http://www.abc.net.au/news/2013-07-19/manus-island-detention-centre-to-be-expanded-under-rudd27s-asy/4830778">http://www.abc.net.au/news/2013-07-19/manus-island-detention-centre-to-be-expanded-under-rudd27s-asy/4830778</a>.
- Bourke, Emily. 2012. "Spike in arrivals is peaceful invasion, Abbott." *ABC News*, 22 November. Accessed 11 October 2015. <a href="http://www.abc.net.au/pm/content/2012/s3638912.htm">http://www.abc.net.au/pm/content/2012/s3638912.htm</a>.
- Burke, Edmund. [1790] 2009. *Reflections on the Revolution in France*. Oxford: Oxford University Press.
- Dalton, Russell J., Ian McAllister, and Martin P. Wattenberg. 2000. "The Consequences of Partisan Dealignment." In *Parties without Partisans. Political Change in Advanced Industrial Democracies*, edited by Russell J. Dalton and Martin P. Wattenberg, 37-63. Oxford: Oxford University Press.
- Dunn, Kevin, Natasha Klocker, and T. Salabay. 2007. "Contemporary racism and Islamaphobia in Australia Racializing religion." *Ethnicities* 7 (4):564-589. doi: 10.1177/1468796807084017.
- Every, D., and M. Augoustinos. 2007. "Constructions of racism in the Australian parliamentary debates on asylum seekers." *Discourse & Society* 18 (4):411-436. doi: 10.1177/0957926507077427.
- Feldman, Stanley, and Leonie Huddy. 2005. "Racial Resentment and White Opposition to Race-Conscious Programs: Principles or Prejudice?" *American Journal of Political Science* 49 (1):168-183.
- Goot, Murray, and Ian Watson. 2001. "One Nation's electoral support: Where does it come from, what makes it different and how does it fit?" *Australian Journal of Politics and History* 47 (2):159-191. doi: 10.1111/1467-8497.00226.
- Hartley, L., and A. Pedersen. 2007. "Asylum seekers: How attributions and emotion affect Australians' views on mandatory detention of "the other"." *Australian Journal of Psychology* 59 (3):119-131. doi: 10.1080/00049530701449455.
- Hastie, B., and M. Augoustinos. 2012. "Rudd's Apology to the Stolen Generations: Challenging Self-Sufficient Arguments in "Race" Discourse." *Australian Psychologist* 47 (2):118-126. doi: 10.1111/j.1742-9544.2011.00021.x.
- Jackman, Simon. 1998. "Pauline Hanson, the Mainstream, and Political Elites: The Place of Race in Australian Political Ideology." *Australian Journal of Political Science* 33 (2):167-186.
- Jackman, Simon. 2003. "Political Parties and Electoral Behaviour." In *The Cambridge Handbook of the Social Sciences in Australia*, edited by Ian McAllister and Riaz Hassan. Cambridge: Cambridge University Press.
- Johnson, Carol. 2007. "John Howard's 'values' and Australian identity." *Australian Journal of Political Science* 42 (2):195-209. doi: 10.1080/10361140701319986.
- Johnson, Carol. 2015. "The Battle for Hearts and Minds." In *Abbott's Gambit: The 2013 Australian Federal Election*, edited by Carol Johnson, John Wanna and Hsu-Ann Lee, 35-48. Canberra: ANU Press.
- Kaiser, Henry F. 1958. "The varimax criterion for analytic rotation in factor analysis." *Psychometrica* 23 (3):187-200.
- Klocker, Natasha. 2004. "Community Antagonism Towards Asylum Seekers in Port Augusta, South Australia." *Australian Geographical Studies* 42:1-17.
- Klocker, Natasha, and Kevin Dunn. 2003. "Who's Driving the Asylum Debate?: Newspaper and Government Representations of Asylum Seekers." *Media International Australia, Incorporating Culture & Policy* 109 (109):71-92.
- Martin, G. 2015. "Stop the boats! Moral panic in Australia over asylum seekers." *Continuum-Journal of Media & Cultural Studies* 29 (3):304-322. doi: 10.1080/10304312.2014.986060.
- McAllister, Ian. 2003. "Border protection, the 2001 Australian election and the coalition victory." Australian Journal of Political Science 38 (3):445-463. doi: 10.1080/1036114032000133985.
- McAllister, Ian. 2011. The Australian Voter: 50 years of change. Sydney: UNSW Press.

- McKay, F. H., S. L. Thomas, and S. Kneebone. 2012. "'It Would be Okay If They Came through the Proper Channels': Community Perceptions and Attitudes toward Asylum Seekers in Australia." *Journal of Refugee Studies* 25 (1):113-133. doi: 10.1093/jrs/fer010.
- McKenzie, Jaffa, and Reza Hasmath. 2013. "Deterring the 'boat people': Explaning the Australian government's People Swap response to asylum seekers." *Australian Journal of Political Science* 48 (4):417-430.
- O'Doherty, Kieran, C., and Martha Augoustinos. 2008. "Protecting the Nation: Nationalist Rhetoric on Asylum Seekers and the Tampa." *Journal of Community & Applied Social Psychology* 18 (6):576-592.
- O'Doherty, Kieran, and Amanda Lecouteur. 2007. ""Asylum seekers", "boat people" and "illegal immigrants": Social categorisation in the media." *Australian Journal of Psychology* 59 (1):1-12.
- Pedersen, Anne, and Lisa K. Hartley. 2015. "Can we make a difference? Prejudice towards asylum seekers in Australia and the effectiveness of antiprejudice interventions." *Journal of Pacific Rim Psychology*. doi: 10.5964/jspp.v3i1.476.
- Simms, Marian. 2002. "The media and the 2001 election: Afghans, asylum seekers and anthrax." In 2001: the Centenary election, edited by John Warhurst and Marian Simms, 93-104. St. Lucia, Brisbane: University of Queensland Press.
- Wanna, John. 2010. "Issues and agendas for the term." In *The Rudd government: Australian Commonwealth administration 2007-2010*, edited by Chris Aulich and Mark Evans, 17-34. Canberra: ANU Press.
- Warhurst, John. 2002. "The Australian federal election of 10 November 2001." *Australian Journal of Political Science* 37 (1):153-160.

Figure 1

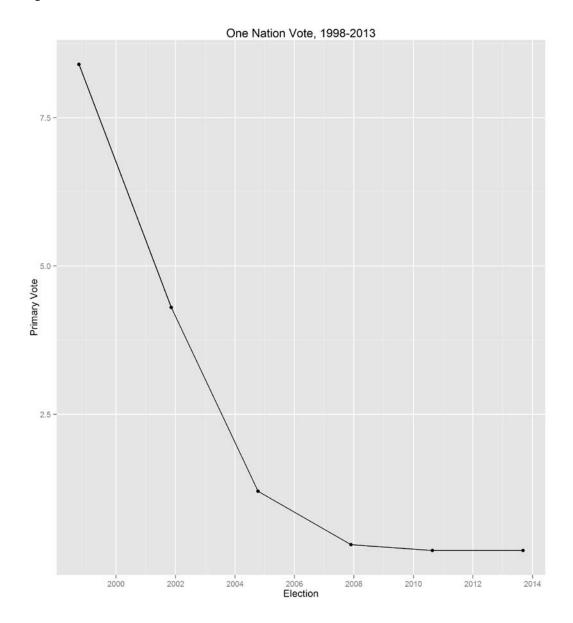
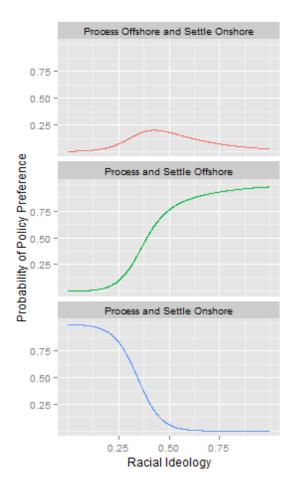


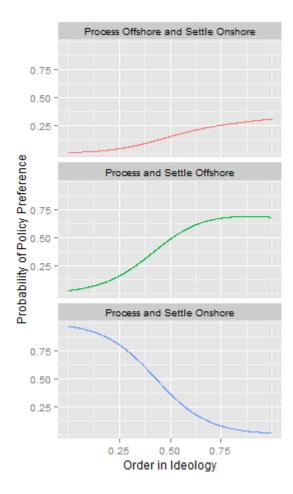
Table 1: Factor Loadings for three components to political ideology

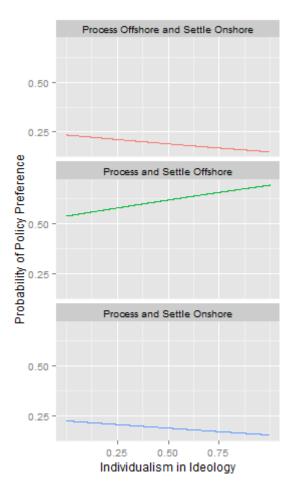
Measures	Race	Individualism	Order		
Immigrants good for the economy (Reversed)	0.81	0.01	-0.05		
Number of immigrants increased (Reversed)	0.76	0.05	0.14		
Immigrants take jobs from Australians	0.74	0.13	0.16		
Immigrants increase crime	0.74	0.02	0.23		
Immigrants make Australia more open (Reversed)	0.74	-0.03	-0.08		
Government help for Aborigines	0.57	-0.18	0.13		
Building closer links with Asia	0.55	0.08	0.12		
Income and wealth should be redistributed	0.03	0.86	-0.04		
Government should take measures to reduce difference in income levels	0.04	0.83	0.04		
Big business has too much power	-0.01	0.68	-0.01		
More or less expenditure - Police and law enforcement	0.1	0.04	0.84		
More or less expenditure – Defence	0.17	-0.04	0.81		
Eigenvalues	0.81	0.01	-0.05		
Proportion of Variance	0.76	0.05	0.14		
Cumulative Variance	0.74	0.13	0.16		
Principal Component Analysis with varimax rotation and Kaiser normalisation. Australian Election Study 2013.					

Table 2: Policy Preferences regression coefficients

Figures 2, 3,4 & 5







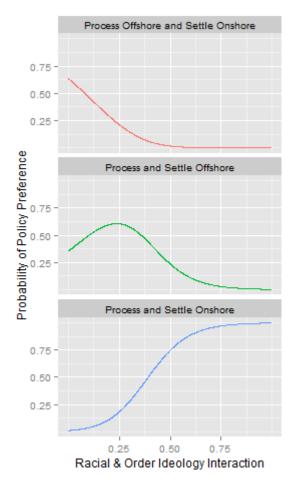


Table 3: Asylum Policy Preferences and Political Ideology, Multinominal Coefficients

Policy		В	Odds Ratio			
Process and Settle Offshore	Intercept	-2.29**				
	Racial Ideology	4.48***	80.721			
	Individualism	dividualism .69*				
	Order	76***	.490			
	Racial Ideology X Order	6.51***	697.166			
	Coalition Partisanship	.31***	1.373			
Process Offshore and Settle Onshore						
Process and Settle Onshore	Intercept	6.96***				
	Racial Ideology	-14.19***	1.575E-07			
	Individualism	.07	1.292			
	Order	-8.38***	.000			
	Racial Ideology X Order	15.91***	6.48e7			
	Coalition Partisanship	66***	.538			
(n)	2994					
Nagelkerge R <sup>2</sup>	0.406					
Multinominal logistic regression analysing the Australian Election Study (2013) with						

Multinominal logistic regression analysing the Australian Election Study (2013) with weight

Figure 6: Probability of attitude towards Boat turn backs and racial ideology

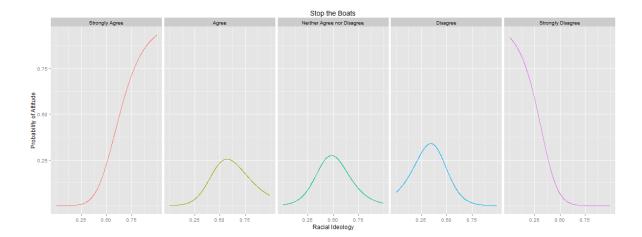


Table 4: Attitudes towards asylum seeker boat turn backs and Political Ideology, Multinominal Coefficients

Turn Back the Boats	Intercept	Race		Coalition Individualism Partisanship		Election (reference 2001)							
Reference: Neither								200	4	2010	)	2013	3
	b	b	odds	b	Odds	b	odds	b	odds	b	odds	b	odds
Strongly Agree	-4.10	8.85	6980.08	07	.93	.54	1.71 ***	- .18		63	.53 ***	47	.63
Agree	-1.54	3.13	22.88*	.40	1.49	.54	1.72 ***	.02	1.02	36	.70 ***	33	.72 ***
Disagree	2.50	-5.94	.00***	96	.38***	24	.78 ***	.36	1.44	.48	1.61	.53	1.69
Strongly Disagree	4.72	- 13.24		-1.98	.14***	93	.40***	.36	1.43 *	1.00	2.73	1.21	3.37
(n)	9581												
Nagelkerge R <sup>2</sup>	0.478												
AIC	23782.24												

Multinominal logistic regression analysing the Australian Election Study (2001, 2004, 2010 & 2013)

Table 5: Time of Voting Decision and Ideology, regression coefficients

Time Decide Vote	b	В
Intercept	2.783	***
Ideology	-	-
Race	.376	.034***
Individualism	.127	.011
Controls	-	-
Coalition partisanship	803	216***
Election	-	-
2001 (reference)	-	-
2004	096	079
2007	476	043***
2010	.001	.000
2013	165	045***
(n)	11558	
Adjusted R <sup>2</sup>	0.051	
AIC	46013	

Ordinary Least Squares Regression analysing the Australian Election Study (2001-2013). Dependent variable coded 1=decided a long time ago through to 6=on election day.

Figure 7: Time of Vote Decision by Racial Ideology

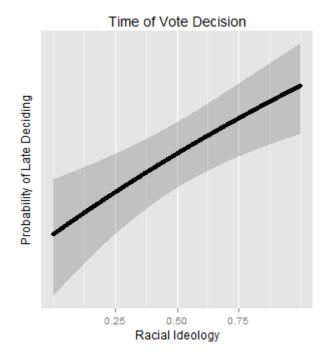


Figure 7: Labor Partisan Defection by Racial Ideology

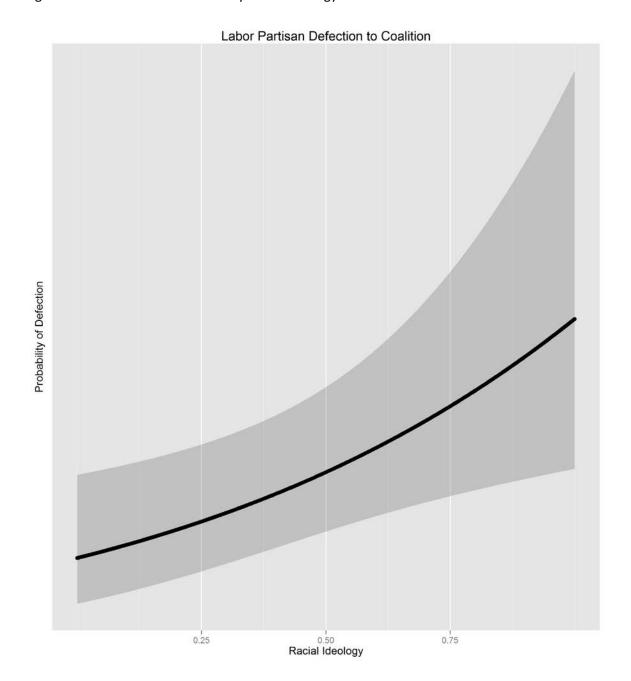


Table 6: Predicting Labor Partisan Defection with Racial Ideology

Labor Defection	В	Odds Ratio			
Intercept	-6.45				
Feelings towards the Liberal Party	.46***	1.592			
Ideology					
Race	1.07*	2.93			
Individualism	2.07***	7.95			
Election					
2001 (reference)					
2004	0.12	1.13			
2007	-0.67*	.51			
2010	.46	1.59			
2013	1.18***	3.27			
(n)	3992				
Nagelkerke R <sup>2</sup>	0.265				
AIC	1351				
Logistic Regression analysing the Australian Election Study (2001-2013)					

Table 7: Principal Component Analysis Loadings

Measure	Race	Individualism			
Income & Wealth Distributed		0.812			
Big Business has too much power		0.780			
Choice between taxes & social services	0.375	-0.346			
Equal opportunities for migrants	0.741				
Number of migrants allowed into Australia	0.754				
Government help for aborigines	0.596	-0.212			
Building closer links with Asia	0.592				
Immigrants increase crime	0.750				
Immigrants take jobs from Australians	0.736	0.150			
Immigrants good for economy (reversed)	0.637				
Immigrants make Australia more open (reversed)	0.719				
Eigenvalues	3.999	1.465			
Proportion variance	0.364	0.133			
Cumulative variance	0.364	0.497			
Principal Component Analysis with Varimax rotation using the Kaiser criterion.					